

BOARD OF SUPERVISORS MINUTES**FEBRUARY 25, 2025**

At a Regular Meeting of the Orange County Board of Supervisors held on Tuesday, February 25, 2025, beginning at 5:00 p.m., in the Meeting Room of the Public Safety Building, 11282 Government Center Drive, Orange, Virginia. Present: Keith F. Marshall; Crystal D. Hale; and J. Bryan Nicol. Absent: R. Mark Johnson and Eduward M. Van Hoven. Also present: Theodore L. Voorhees, County Administrator; Amy Wilson, County Attorney; and LaToya M. Smith, Chief Deputy Clerk.

RE: CALL TO ORDER

In the absence of both Chairman Johnson and Vice Chairman Van Hoven, the meeting was called to order by Mr. Voorhees, followed by the Pledge of Allegiance.

RE: ELECTION OF TEMPORARY CHAIRMAN

On motion by Ms. Hale, seconded by Mr. Marshall, which carried with a vote of 3-0, Mr. Nicol was nominated as temporary chairman. Ayes: Hale, Nicol, Marshall. Nays: None. Absent: Johnson, Van Hoven.

Mr. Voorhees turned the proceedings over to Mr. Nicol at this time.

RE: ADOPTION OF AGENDA

On the motion of Mr. Marshall, seconded by Ms. Hale, which carried by a vote of 3-0, the Board adopted the agenda, as drafted. Ayes: Marshall, Hale, Nicol. Nays: None. Absent: Johnson, Van Hoven.

RE: CONSENT AGENDA

On the motion of Ms. Hale, seconded by Mr. Marshall, which carried by a vote of 3-0, the Board adopted the Consent Agenda, as presented.

Ayes: Marshall, Hale, Nicol. Nays: None. Absent: Johnson, Van Hoven.

RE: FY25 BUDGET AMENDMENTS (SUPPLEMENTALS AND TRANSFERS)

As part of the Consent Agenda, the Board approved the following budget amendments, as presented:

ACCOUNT NUMBER	ACCOUNT DESCRIPTION	PREVIOUS BUDGET	BUDGET CHANGE	AMENDED BUDGET
30045001 35825	(SMIS)State Miscellaneous	-400	-70	-470
43120006 46800	SHF Forfeited Asset Expenses	50,747.00	4,477.00	55,224.00
30030006 33500	Donations-Animal Shelter	-212,160.00	-597	-212,757.00
43520003 43115	Prof. Serv.-Emergency Vet	217,948.00	597	218,545.00
42210001 45510	Mileage Tolls & Park	0	70	70
30045025 35850	State Miscellaneous	0	-5,968.00	-5,968.00
43120001 45500	Training Expenses	23,148.00	1,350.00	24,498.00
43120001 45530	Meals/Lodging	15,574.00	3,333.00	18,907.00
43120001 45530	Meals/Lodging	15,574.00	1,035.00	16,609.00
43120001 46105	Vehicle Supp-Other	203,543.16	250	203,793.16
30047004 37135	FA-Federal-Sheriff	-3,258.00	-4,477.00	-7,735.00
30024502 31450	Ambulance and Rescue Service	-1,535,274.00	-10,200.00	-1,545,474.00
43231011 41200 P1401	Wages-Overtime	318,154.00	10,200.00	328,354.00
30033507 33250	Miscellaneous	-200.00	-700.00	-900.00
43231014 45500 P1446	Training Expenses Other	16,500.00	700.00	17,200.00
30030006 33500	Donations-Animal Shelter	-225,793.00	-1,238.00	-227,031.00
43520003 43115	Prof. Serv.-Emergency Vet	231,581.00	1,238.00	232,819.00
30045065 35880	Virginia Tourism Corp Grant	-30,000.00	20,000.00	-10,000.00
48160003 43600	VTC Grant Expenses	30,000.00	-20,000.00	10,000.00

RE: RENEWAL OF THE CONTRACT WITH ESRI SMALL GOVERNMENT ENTERPRISE

This is a three-year agreement that will grant the County access to ESRI term license software on an unlimited basis including maintenance on all software offered through the Enterprise Agreement for the term of the agreement. This new agreement will become effective after the expiration of the County's existing agreement on June 6, 2025, and will require a three-year commitment. The cost will be \$42,200 per year, for a total of \$126,600 over the three-year term.

As part of the Consent Agenda, the Board authorized staff to enter into the ESRI Small Government Enterprise Agreement per the terms of the agreement, as presented.

RE: ADOPTION OF RESOLUTION OF COMMENDATION AND APPRECIATION TO CAPTAIN BRAD DARNELL FOR DISTINGUISHED SERVICE AND OUTSTANDING DEDICATION TO ORANGE COUNTY ON THE OCCASION OF HIS RETIREMENT EFFECTIVE MARCH 1, 2025

As part of the Consent Agenda, the Board adopted the following resolution, as presented:

WHEREAS, Brad Darnell began his first Tour of Duty with the Orange County Sheriff's Office as a jailer/dispatcher on February 1, 1983, was promoted to patrol deputy on June 21, 1985, and then to Corporal on September 1, 1991;

WHEREAS, Brad Darnell began his second Tour of Duty with the Orange County Sheriff's Office on February 10, 2005 as a Criminal Investigator, was promoted to Lieutenant of Investigations on May 31, 2012, and rose to his current rank of Captain on January 1, 2018;

WHEREAS, during the approximate 11-year interim between his Tours of Duty with the Orange County Sheriff's Office, Brad Darnell continued to serve the citizens of Orange County as a member of the Central Virginia Regional Jail staff;

WHEREAS, in the course of his extensive law enforcement career, Captain Darnell has completed countless hours of professional training, thereby significantly improving his ability to protect and serve the citizens of Orange County;

WHEREAS, Brad Darnell has diligently and forthrightly carried out his civic duties on behalf of Orange County in the best interest of the community, serving as a model deputy, demonstrating exceptional communication skills and camaraderie among his fellow law enforcement officers; and

WHEREAS, the Orange County Board of Supervisors applauds *Captain Brad Darnell* for his 31 years of dedicated public service to the Orange County Sheriff's Office, and for 11 years of service to the Central Virginia Regional Jail;

NOW, THEREFORE, BE IT RESOLVED, on this 25th day of February, 2025, that the Orange County Board of Supervisors hereby commends *Captain Brad Darnell* for 42 years of combined service in the field of law enforcement, a role from which he will retire on March 1, 2025;

BE IT FURTHER RESOLVED, that the Board of Supervisors hereby extends its sincere thanks and appreciation to *Captain Brad Darnell* for his distinguished service and outstanding dedication to Orange County, and wishes him good health, success, and prosperity in his retirement.

RE: SPECIAL PRESENTATIONS AND APPEARANCES

RE: VIRGINIA DEPARTMENT OF TRANSPORTATION QUARTERLY UPDATE

Willie Gordon, Assistant Residency Administrator, was present to update the Board on VDOT activities, including various construction projects, resurfacing and patching efforts, as well as dead animal and trash removal along the roadways.

Discussion ensued regarding the intersection of Route 3 and Route 20 and the feasibility of allowing a free-flowing right turn from Route 20 onto Route 3. The primary question is whether there is sufficient right-of-way for the subject area.

The Board and staff thanked VDOT for their operations within the community over the past month or so.

RE: VIRGINIA COOPERATIVE EXTENSION ANNUAL REPORT

Kaci Daniel, Extension Agent, was present along with Rylyn Deeds, Teen 4-H Member, to report on the agency's activities over the past year. A written report was provided as part of the Board's agenda packet. Rylyn Deeds shared her experience as a member of 4-H and the impact it has had on her as an individual.

The Board thanked Ms. Daniel and her team for the work that they do, and commented on the benefit of having a strong 4-H program in the county.

RE: PRESENTATION OF RESOLUTION OF COMMENDATION AND APPRECIATION TO CAPTAIN BRAD DARNELL

Mr. Voorhees read the Resolution of Commendation and Appreciation.

Captain Darnell thanked the Board for this recognition and noted that he has had the pleasure of working with six Sheriffs over the course of his career, two of whom were present in the audience. Captain Darnell expressed appreciation for the opportunity to serve.

Sheriff Jason Smith presented remarks at this time, stating that he has worked with Captain Darnell for 20 years of his career. Sheriff Smith thanked Captain Darnell for all of his years of service and the care that he has shown for this community.

Mark Amos, former Orange County Sheriff, was recognized and given an opportunity to present remarks at this time.

The Board joined Mr. Voorhees in presenting a signed, framed copy of this resolution to Captain Brad Darnell. Board members then offered remarks in appreciation of Captain Darnell's service.

RE: SEMI-ANNUAL UPDATE FROM THE VOLUNTEER FIRE CHIEFS' ASSOCIATION

Chief Jeff Mendonca, President of the Volunteer Fire Chiefs' Association, provided a semi-annual update to the Board.

The Board thanked Chief Mendonca for his update.

RE: OLD BUSINESS

There was no Old Business to be discussed at this time.

RE: NEW BUSINESS

RE: RESOLUTION TO RATIFY THE DECLARATION AND LIFTING OF THE LOCAL STATE OF EMERGENCY DECLARED ON FEBRUARY 11, 2025

On the motion of Ms. Hale, seconded by Mr. Marshall, which carried with a vote of 3-0, the Board adopted the following resolution, as presented:

RE: RESOLUTION TO RATIFY THE DECLARATION AND CLOSING OF THE LOCAL STATE OF EMERGENCY IN RESPONSE TO WINTER STORM

WHEREAS, during the period of February 11, 2025 through February 13, 2025, Orange County officials anticipated impacts from the impending winter storm forecast for the area, including heavy snow accumulation, the potential for widespread power outages, and limitations on travel due to snow and ice; and

WHEREAS, the County Administrator and Fire and EMS Chief recommended that a Local State of Emergency be declared; and

WHEREAS, on Tuesday, February 11, 2025, pursuant to §44-146.21 of the Code of Virginia, the County Administrator, as the Local Director of Emergency Management and in consultation with the Chairman of the Board of Supervisors, declared a Local State of Emergency in the County because it 1) seemed apparent that the impacts of the winter storm would result in damages to Orange County, and 2) in order to activate the local Emergency Operations Plan to appropriately address the situation; and

WHEREAS, the County Administrator, at the recommendation of the Chief of Fire and EMS, lifted the Local State of Emergency at 11:00 a.m. on Thursday, February 13, 2025;

NOW, THEREFORE, BE IT RESOLVED, on this 25th day of February, 2025, that the Orange County Board of Supervisors hereby ratifies the declaration of the Local State of Emergency beginning at 6:00 p.m. on Tuesday, February 11, 2025, pursuant to §44-146.21 of the Code of Virginia; and

BE IT FURTHER RESOLVED, that the Board of Supervisors hereby ratifies the closing of the Local State of Emergency effective at 11:00 a.m. on Thursday, February 13, 2025; and

BE IT YET FURTHER RESOLVED, that the Board of Supervisors hereby authorizes application to the State and/or Federal governments for reimbursement of qualifying expenditures made by qualifying entities during the Local State of Emergency.

Ayes: Marshall, Hale, Nicol. Nays: None. Absent: Johnson, Van Hoven.

RE: MATTERS FOR DISCUSSION OR CONSIDERATION

There were no matters for discussion or consideration at this time.

RE: DEPARTMENT DIRECTOR / CONSTITUTIONAL OFFICER REPORTS

There were no Department Director or Constitutional Officer reports at this time.

RE: COUNTY ATTORNEY'S REPORT

Ms. Wilson reported that she has extended an offer of employment, which has been accepted. J. Robinson Hubbard will be joining the County Attorney's office as Senior Assistant County Attorney, starting March 18, 2025.

RE: COUNTY ADMINISTRATOR'S REPORT

Mr. Voorhees reported that Orange County has entered into a mutual aid agreement with Culpeper County to assist with Building Official services; that agreement will be presented for the Board's ratification at a later date.

Mr. Voorhees advised the Board that staff will be reaching out to schedule meetings with individual Board members to discuss the budget for the upcoming fiscal year. It is anticipated those meetings will take place during the first two weeks of March.

Ms. Hale asked if budget worksessions will be scheduled with the entire Board, in addition to the individual meetings that have been proposed. Mr. Voorhees confirmed that there will still be an opportunity for worksessions; those will likely take place during the second half of March into April.

Ms. Hale asked if Board members will be able to see the initial budget requests submitted by the various departments and agencies. Mr. Voorhees confirmed that information will be available to Board members.

Discussion ensued regarding the schedule of budget meetings and public hearings. Staff will provide a calendar of proposed worksession and public hearing dates for the Board's information.

Further discussion ensued regarding the state budget which has not yet been finalized, and how changes in the state budget could potentially impact the local budget, particularly as it pertains to school funding.

RE: BOARD COMMENT

There were no Board Comments at this time.

RE: INFORMATIONAL ITEMS

The Board received the following correspondence for its information:

- CSA Monthly Report

RE: APPOINTMENTS TO BOARDS, COMMISSIONS, AND COMMITTEES

There were no appointments made at this time.

RE: CALENDAR

The Board received copies of its calendar of meetings for the months of February 2025 and March 2025. By consensus, the Board authorized staff to schedule and advertise a public hearing regarding Case No. SUP-2024-00327, to be held on Tuesday, March 25, 2025.

RE: PUBLIC COMMENT

At this time, Chairman Nicol opened the floor for public comment.

The following individual spoke:

- Ben Ullman, Woodland Drive, Unionville

There being no further speakers, Chairman Nicol closed the public comment period.

RE: CLOSED MEETING

At 6:00 p.m., Ms. Wilson read the following motion authorizing Closed Meeting:

WHEREAS, the Orange County Board of Supervisors desired to discuss in Closed Meeting the following matters:

- Discussion or consideration of the acquisition of real property for a public purpose, specifically for economic development, where discussion in an open meeting would adversely affect the bargaining position or negotiating strategy of the public body, as permitted by Section 2.2-3711.A.3 of the Code of Virginia.

WHEREAS, pursuant to §§2.2-3711 (A)(3) of the Code of Virginia, such discussions may occur in

Closed Meeting;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby authorized discussion of the aforestated matters in Closed Meeting.

On the motion of Mr. Marshall, seconded by Ms. Hale, which carried by a vote of 3-0, the Board adopted the resolution authorizing Closed Meeting, as presented. Ayes: Marshall, Hale, Nicol. Nays: None. Absent: Johnson, Van Hoven.

RE: CERTIFICATION OF CLOSED MEETING

At 6:59 p.m., Ms. Smith read the following resolution certifying Closed Meeting:

WHEREAS, the Orange County Board of Supervisors has, this day, adjourned into Closed Meeting in accordance with a formal vote, and in accordance with the provisions of the Virginia Freedom of Information Act; and

WHEREAS, the Freedom of Information Act requires certification that such Closed Meeting was conducted in conformity with the law;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby certified that, to the best of each member's knowledge, i) only public business matters lawfully exempted from open meeting requirements under the Freedom of Information Act were discussed in the Closed Meeting to which this certification applied, and ii) only such public business matters as were identified in the motion by which the said Closed Meeting was convened were heard, discussed or considered by it.

Ayes: Marshall, Hale, Nicol. Nays: None. Absent: Johnson, Van Hoven

RE: ADJOURN

On the motion of Ms. Hale, seconded by Mr. Marshall, which carried by a vote of 3-0, the Board adjourned the meeting at 7:00 p.m. Ayes: Marshall, Hale, Nicol. Nays: None. Absent: Johnson, Van Hoven.

R. Mark Johnson, Chairman

Glenda B. Paul, County Administrator