

BOARD OF SUPERVISORS MINUTES**APRIL 22, 2025**

At a Regular Meeting of the Orange County Board of Supervisors held on Tuesday, April 22, 2025, beginning at 5:00 p.m., in the Meeting Room of the Public Safety Building, 11282 Government Center Drive, Orange, Virginia. Present: R. Mark Johnson, Chairman; Eduward M. Van Hoven, Vice Chairman; Crystal D. Hale; Keith F. Marshall and J. Bryan Nicol. Absent: None. Also present: Theodore L. Voorhees, County Administrator; Amy Wilson, County Attorney; and LaToya M. Smith, Chief Deputy Clerk.

RE: ADOPTION OF AGENDA

On the motion of Mr. Nicol, seconded by Mr. Marshall, which carried by a vote of 5-0, the Board adopted the agenda, as amended to reflect the withdrawal of Case Number SUP-2024-00314 by written request of the applicant. Ayes: Hale, Nicol, Johnson, Marshall, Van Hoven. Nays: None. Absent: None.

RE: CONSENT AGENDA

On the motion of Mr. Van Hoven, seconded by Mr. Nicol, which carried by a vote of 5-0, the Board adopted the Consent Agenda, as presented.

Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

RE: FY25 BUDGET AMENDMENTS (SUPPLEMENTALS AND TRANSFERS)

As part of the Consent Agenda, the Board approved the following budget amendments, as presented:

ACCOUNT NUMBER	ACCOUNT DESCRIPTION	PREVIOUS BUDGET	BUDGET CHANGE	AMENDED BUDGET
30026501 32400	Orange Library-Lost Books	-1,016.00	-222	-1,238.00
30026501 32475	Wilderness Library-Lost Books	-1,136.00	-14	-1,150.00
30026501 32525	Gordonsville Library-Lost Book	-731	-25	-756
30030004 32420	Donations-Orange Library	-220	-184	-404
47310001 46462	Books-Adult-Other Vendors	10,474.00	184	10,658.00
47310001 46466	Books-Refunds	1,016.00	222	1,238.00
47311001 46466	Books-Refunds	1,136.00	14	1,150.00
47312001 46466	Books-Refunds	731	25	756
30047004 37135	FA-Federal-Sheriff	-7,735.00	-1,964.00	-9,699.00
43120006 46800	SHF Forfeited Asset Expenses	55,329.00	1,964.00	57,293.00
30034005 34030	Sheriff Overtime Reimbursement	-391	-844	-1,235.00
43120001 41200	Wages-Overtime	243,593.00	844	244,437.00
30051001 39312	Transfer From Capital Proj Fun	-320	-184	-504
49310006 47100	To General Fund	320	184	504
30024601 31480	Service Stop Loss Reimburse-County&DS	0	-843,870.00	-843,870.00
49160003 42350 P0346	Health Claims-Cty	3,237,204.00	843,870.00	4,081,074.00
30024601 31481	Service Stop Loss Reimburse-Schools	0	-184,155.00	-184,155.00
49160005 42352 P0346	Health Claims-Sch	6,966,432.00	184,155.00	7,150,587.00

RE: PROCLAMATION FOR OLDER AMERICANS MONTH

As part of the Consent Agenda, the Board adopted the following Proclamation, as presented:

**A PROCLAMATION TO DECLARE
THE MONTH OF MAY AS
OLDER AMERICANS MONTH**

By virtue of the authority vested in the Orange County Board of Supervisors, we hereby proclaim the month of May as Older Americans Month in Orange County, Virginia.

WHEREAS, Orange County includes a growing number of older Americans who contribute their strength, wisdom, and experience to our community; and

WHEREAS, communities benefit when people of all ages, abilities, and backgrounds are welcomed, included, and supported; and

WHEREAS, Orange County recognizes the need to create a community that provides the services and support that older Americans need to thrive and live independently for as long as possible; and

WHEREAS, Orange County continues to work toward building an even better community for our older residents by encouraging individuals and communities to challenge stereotypes and dispel misconceptions.

NOW, THEREFORE, BE IT PROCLAIMED, on this 22nd day of April, 2025, that the Orange County Board of Supervisors hereby recognizes May 2025, as Older Americans Month in Orange County, and calls this observance to the attention of all citizens, urging residents to support this year's theme of *Flip the Script on Aging*, focusing on transforming how society perceives, talks about, and approaches aging. Join us in honoring the contributions of our older adults by exploring the many opportunities for staying active and engaged through the aging process, and highlighting opportunities for purpose, exploration, and connection that come with aging.

RE: PROCLAMATION RECOGNIZING SAFE BOATING WEEK

As part of the Consent Agenda, the Board adopted the following Proclamation, as presented:

**A PROCLAMATION TO RECOGNIZE
THE WEEK OF MAY 17-23, 2025 AS
SAFE BOATING WEEK**

By virtue of the authority vested in the Orange County Board of Supervisors, we hereby recognize the week of May 17-23, 2025, as Safe Boating Week in Orange County, Virginia.

WHEREAS, for over 100 million Americans, boating continues to be a popular recreational activity and, from coast to coast and everywhere in between, people are taking to the water to enjoy time together while boating, sailing, paddling, and fishing; and

WHEREAS, on average, 650 people die each year in boating-related accidents in the United States, with 75 percent of those fatalities being caused by drowning; and

WHEREAS, the vast majority of these accidents are caused by human error or poor judgment and not by the boat, the equipment, or environmental factors; and

WHEREAS, a significant number of boaters who lose their lives by drowning each year would be alive today had they worn their life jackets; and

WHEREAS, during National Safe Boating Week, the United States Coast Guard and its Federal, State, and local safe boating partners encourage all boaters to explore and enjoy America's beautiful waters responsibly, remembering that safe boating begins with proper preparation; and

WHEREAS, National Safe Boating Week is observed to bring attention to important life-saving tips for recreational boaters so they can have a safer, more fun experience out on the water throughout the year;

NOW, THEREFORE, BE IT PROCLAIMED, on this 22nd day of April, 2025, that the Orange County Board of Supervisors hereby recognizes the week of May 17-23, 2025, as Safe Boating Week, and supports the goals of the Safe Boating Campaign and the renewal of the year-round effort to promote safe boating; and

BE IT FURTHER PROCLAIMED, that the Board of Supervisors urges all those who boat to practice safe boating habits and wear a life jacket at all times while boating on all waters of the County.

RE: SPECIAL PRESENTATIONS AND APPEARANCES

There were no Presentations and Appearances to be made at this time.

RE: OLD BUSINESS

There was no Old Business to be discussed at this time.

RE: NEW BUSINESS

There was no New Business presented for discussion at this time.

RE: MATTERS FOR DISCUSSION OR CONSIDERATION

There were no Matters for Discussion or Consideration at this time.

RE: DEPARTMENT DIRECTOR / CONSTITUTIONAL OFFICER REPORTS

There were no Department Director or Constitutional Officer reports at this time.

RE: COUNTY ATTORNEY'S REPORT

Amy Wilson, County Attorney, reported that she will be attending the Local Government Attorneys of Virginia Spring Conference, to be held this week in Charlottesville.

RE: COUNTY ADMINISTRATOR'S REPORT

The County Administrator had nothing to report at this time.

RE: INFORMATIONAL ITEMS

The Board received the following correspondence for its information:

- Economic Development and Tourism: 2024 Annual Report;
- CSA Monthly Report

RE: APPOINTMENTS TO BOARDS, COMMISSIONS, AND COMMITTEES

By consensus, the Board directed that Bobby Pace be included on the list of recommended appointees for the Board of Equalization.

Mr. Nicol reported that the potential candidate he had in mind for the Board of Equalization has withdrawn.

RE: CALENDAR

The Board received copies of its updated calendar of meetings for the months of April 2025, May 2025, and June 2025.

RE: PUBLIC HEARING; REZ-2025-00347

Joe Ryan, Planner, presented the staff report regarding this rezoning request. The applicants, Mark and Cynthia Shepard, were present to represent this request.

At this time, Chairman Johnson called the Public Hearing to order to receive comments on the following:

REZ-2025-00347: Shepard: An application by Mark and Cynthia Shepard to rezone 3.1 acres, identified as tax parcel 23-18J and addressed as 7480 Embrey Dr in Locust Grove, from General Industrial (I-2) to Agricultural (A). The property is situated in the Agricultural A2 Recommended Future Land Use category per the Orange County Comprehensive Plan.

There being no speakers, Chairman Johnson closed the Public Hearing.

On the motion of Ms. Hale, seconded by Mr. Nicol, which carried by a roll call vote of 5-0, the Board adopted the following ordinance, as presented:

RE: ORDINANCE APPROVING REZ-2025-00347 MARK AND CYNTHIA SHEPARD

WHEREAS, Mark and Cynthia Shepard applied to rezone approximately three acres of property, designated on Tax Parcel 23-18J and addressed as 7480 Embrey Drive in Orange, from General Industrial (I-2) to Agricultural (A); and

WHEREAS, the request is pursuant to Sec. 70-191 of the Zoning Ordinance; and

WHEREAS, the Planning Commission advertised and conducted a Public Hearing on the request on March 6, 2025; and

WHEREAS, the Planning Commission considered whether the proposed rezoning would further the purposes of the Comprehensive Plan and the Zoning Ordinance; would not threaten the public health, safety, or welfare; would promote compatibility with its surroundings; would not unduly impact the environment or natural, scenic, or historic assets of the County; and would not result in substantial detriment to the surrounding property; and

WHEREAS, the Planning Commission reviewed the request and determined that the request was consistent with the considerations above and, as such, recommended approval of the request to the Board of Supervisors, as presented during its Public Hearing; and

WHEREAS, the Board of Supervisors advertised and conducted a Public Hearing on the request on April 22, 2025; and

WHEREAS, following the Public Hearing and discussion, the Board of Supervisors hereby supports the request, as presented during its Public Hearing; and

WHEREAS, the Board of Supervisors has determined that public necessity, convenience, general welfare, and/or good planning and zoning practice also support approval of this rezoning request, as presented during the Public Hearing;

NOW, THEREFORE, BE IT ORDAINED, on this 22nd day of April, 2025, that the Orange County Board of Supervisors hereby **approves** REZ-2025-00347 to rezone approximately three acres from General Industrial (I-2) to Agricultural (A), for property identified as Tax Parcel 23-18J and addressed as 7480 Embrey Drive, Orange.

Ayes: Van Hoven, Hale, Nicol, Marshall, Johnson. Nays: None. Absent: None.

RE: PUBLIC HEARING; PROPOSED FISCAL YEAR 2026 BUDGET

Glenda Paul, Deputy County Administrator, reminded the Board of its previous action to authorize the advertising of this Public Hearing for the Proposed Budget for Fiscal Year 2026. She then reviewed a PowerPoint Presentation highlighting the proposed budget.

At this time, Chairman Johnson called the Public Hearing to order to receive comments on the Proposed Budget for Fiscal Year 2026.

The following individuals spoke during the public hearing:

- Sheriff Jason C. Smith; Orange County Sheriff's Office
- Major Michael LaCasse; Orange County Sheriff's Office
- Larry Morlan; Lake of the Woods Neighborhood Watch
- Cathy Hix; 112 Federal Rd., Locust Grove
- Emily Miksovic; Orange County Public Library

- Ben Ullman; Woodland Drive, Unionville
- Marcia Landau; Unionville
- Donna Diaz; 11491 May Ln., Orange
- David Perdue; 9161 Liberty Mills Rd., Somerset, Montpelier Steeplechase
- John Ivywood; Orange County High School

There being no further speakers, Chairman Johnson closed the public hearing at this time. Action on this Public Hearing was deferred until the Regular Meeting on May 13, 2025.

RE: PUBLIC COMMENT

At this time, Chairman Johnson opened the floor for public comment.

The following individuals spoke:

- Jason Capelle; 6315 Spotswood Trail, Gordonsville
- Ben Ullman; Woodland Drive, Unionville

There being no further speakers, Chairman Johnson closed the public comment period.

RE: CLOSED MEETING

At 6:19 p.m., Ms. Wilson read the following motion authorizing Closed Meeting:

WHEREAS, the Orange County Board of Supervisors desired to discuss in Closed Meeting the following matters:

- Discussion or consideration of the investment of public funds, specifically related to broadband, where competition or bargaining is involved, where, if made public initially, the financial interest of the governing body would be adversely affected, as permitted by Section 2.2-3711.A.6 of the Code of Virginia.

WHEREAS, pursuant to §§2.2-3711 (A)(6) of the Code of Virginia, such discussions may occur in Closed Meeting;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby authorized discussion of the aforesated matters in Closed Meeting.

On the motion of Ms. Hale, seconded by Mr. Marshall, which carried by a vote of 5-0, the Board adopted the resolution authorizing Closed Meeting, as presented. Ayes: Johnson, Van Hoven, Marshall, Hale, Nicol. Nays: None. Absent: None.

RE: CERTIFICATION OF CLOSED MEETING

At 7:12 p.m., Ms. Smith read the following resolution certifying Closed Meeting:

WHEREAS, the Orange County Board of Supervisors has, this day, adjourned into Closed Meeting in accordance with a formal vote, and in accordance with the provisions of the Virginia Freedom of Information Act; and

WHEREAS, the Freedom of Information Act requires certification that such Closed Meeting was conducted in conformity with the law;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby certified that, to the best of each member's knowledge, i) only public business matters lawfully exempted from open meeting requirements under the Freedom of Information Act were discussed in the Closed Meeting to which this certification applied, and ii) only such public business matters as were identified in the motion by which the said Closed Meeting was convened were heard, discussed or considered by it.

Ayes: Johnson, Van Hoven, Marshall, Hale, Nicol. Nays: None. Absent: None.

RE: ADJOURN

On the motion of Mr. Nicol, which carried by a vote of 5-0, the Board adjourned the meeting at 7:13 p.m. Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

R. Mark Johnson, Chairman

Glenda B. Paul, County Administrator