At a Regular Meeting of the Orange County Board of Supervisors held on Tuesday, May 13, 2025, beginning at 5:00 p.m., in the Meeting Room of the Public Safety Building, 11282 Government Center Drive, Orange, Virginia. Present: R. Mark Johnson, Chairman; Eduward M. Van Hoven, Vice Chairman; Crystal D. Hale; Keith F. Marshall and J. Bryan Nicol. Absent: None. Also present: Theodore L. Voorhees, County Administrator; Amy Wilson, County Attorney; and LaToya M. Smith, Chief Deputy Clerk.

RE: ADOPTION OF AGENDA

Chairman Johnson apprised the Board of the need to modify the dates for the public hearings to be scheduled under Agenda Items 14A and 14B. The date for those public hearings will need to be pushed to June 24, 2025, instead of June 10, 2025.

On the motion of Mr. Nicol, seconded by Mr. Marshall, which carried by a vote of 5-0, the Board adopted the agenda, as amended above. Ayes: Hale, Nicol, Johnson, Marshall, Van Hoven. Nays: None. Absent: None.

RE: SPECIAL PRESENTATIONS AND APPEARANCES

There were no Presentations and Appearances to be made at this time.

RE: CONSENT AGENDA

On the motion of Mr. Van Hoven, seconded by Mr. Nicol, which carried by a vote of 5-0, the Board adopted the Consent Agenda, as presented.

Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

RE: FY25 BUDGET AMENDMENTS (SUPPLEMENTALS AND TRANSFERS)

As part of the Consent Agenda, the Board approved the following budget amendments, as presented:

ACCOUNT NUMBER	ACCOUNT DESCRIPTION	PREVIOUS BUDGET	BUDGET CHANGE	AMENDED BUDGET
45351001 43270	Res Congregate Care	277,186.00	567,161.00	844,347.00
45351001 43275	Foster Care	949,563.00	7,324.00	956,887.00
45351001 43276	Congregate Care Ed Serv	414,595.00	(44,008.00)	370,587.00
45351001 43277	SpEd (IEP) Priv Day Placement	1,729,319.00	220,386.00	1,949,705.00
45351001 43280	Comm Based Services	691,341.00	809,768.00	1,501,109.00
45351001 43285	SpEd Wrap	21,856.00	111,811.00	133,667.00
45351001 43290	NM Community Based Services	28,277.00	(3,554.00)	24,723.00
45351001 43293	Local Only CSA Expenses	-	5,851.00	5,851.00
30052001 39900	Appropriated Fund Balance	(5,753,184.94)	(635,323.00)	(6,388,507.94)
30046006 37020	Cat Aid-Federal-CSA	(96,966.00)	(41,576.00)	(138,542.00)
30045055 36125	Cat Aid-State-CSA	(2,327,173.00)	(997,840.00)	(3,325,013.00)
30026501 32425	Friends Of The Library Donatio	(4,060.00)	(1,050.00)	(5,110.00)
30026501 32400	Orange Library-Lost Books	(1,238.00)	(63.00)	(1,301.00)
30026501 32475	Wilderness Library-Lost Books	(1,150.00)	(420.00)	(1,570.00)
30026501 32525	Gordonsville Library-Lost Book	(756.00)	(17.00)	(773.00)
47310001 46466	Books-Refunds	1,238.00	63.00	1,301.00
47311001 46466	Books-Refunds	1,150.00	420.00	1,570.00
47312001 46466	Books-Refunds	756.00	17.00	773.00
47310001 46462	Books-Adult-Other Vendors	10,658.00	50.00	10,708.00
47312001 46800	Library Prog Expenses	6,715.00	700.00	7,415.00
47312002 46800	Lib-Teen Prog Expenses	1,902.00	300.00	2,202.00
30045004 35975	FA-DCJS For Sheriff	(4,367.00)	(1,166.00)	(5,533.00)
43120006 46800	SHF Forfeited Asset Expenses	57,293.00	1,166.00	58,459.00
30030002 33625	Donations-Triad	(9,115.00)	(2,000.00)	(11,115.00)
43177002 46800	Guardian Pendant Expenses	12,565.00	2,000.00	14,565.00
30030006 33500	Donations-Animal Shelter	(259,864.00)	(5,307.00)	(265,171.00)
43520003 43115	Prof. Serv.-Emergency Vet	235,457.00	5,307.00	240,764.00
30030006 33500	Donations-Animal Shelter	(259,864.00)	(646.00)	(260,510.00)
43520003 43115	Prof. Serv.-Emergency Vet	235,457.00	646.00	236,103.00
30045070 35875	Va. Commission For The Arts	-	(3,300.00)	(3,300.00)
47310001 46800	Library Program Expenses	10,502.00	1,100.00	11,602.00
47311001 46800	Library Prog Expenses	7,240.00	1,100.00	8,340.00
47312001 46800	Library Prog Expenses	6,715.00	1,100.00	7,815.00

RE: SCHOOL BUDGET APPROPRIATIONS

As part of the Consent Agenda, the Board approved the following school budget appropriations, as presented:

Operating Fund	Federal-Mental Health Services Grant	$90,077
Operating Fund	Federal-Title 1	$370,027
Operating Fund	Federal-Title 2	$17,503
Operating Fund	Federal-American Rescue Plan	$10,000
Operating Fund	State-Lease Proceeds (Bus Loan)	$78,152
Operating Fund	State-OSQ Grant	$50,000
Operating Fund	State-Security Equipment Grant	$3,036
Operating Fund	State-Behavioral Health & Dev. Grant	$158,500
Operating Fund	Federal-Security Grant	$74,720
Operating Fund	State-Security Grant	$86,893
Operating Fund	State-OSQ Grant-LES School Improvement	$49,945
Operating Fund	State-OSQ Grant-UES School Improvement	$48,648
Operating Fund	State-OSQ Grant-LGP Improvement	$49,889
Operating Fund	State-OSQ Grant-LG Elementary Improve.	$37,219
Operating Fund	State Funding	$614,000
Operating Fund	State-Virtual VA Summer Session 2025	$106,125
Operating Fund	State-Project Graduation Grant	$1,465
Operating Fund	State-Mental Health Services Grant	$59,107
Head Start Fund	Federal-Cola Funding	$40,123
Operating Fund	Needs Closet Donation	$11,973

The Orange County School Board requests appropriation of these funds which would increase the Operating budget by $1,917,279 and the Head Start fund by $40,123.

RE: PROCLAMATION HONORING LOWLINC TEN-YEAR ANNIVERSARY

As part of the Consent Agenda, the Board adopted the following Proclamation:

A PROCLAMATION

Honoring LOWLINC, on the occasion of its 10^{th} Anniversary of enabling older adults to remain in their home with continued connections to our community and support from volunteers and in recognition of LOWLINC's long-standing efforts in Lake of the Woods and Orange County

WHEREAS, three long-time residents of Lake of the Woods – Mary-Jane Atwater, Jeff Flynn and Joe Sakole – began regular meetings to explore how an organization in the community could help Lake of the Woods' older adults remain safely and independently in their homes; and

WHEREAS, the three founders explored the services currently available to older adults through Lake of the Woods and outside organizations by researching the aging-in-community village model pioneered by Beacon Hill Village in Boston and conducting a needs assessment; and

WHEREAS, the needs assessment results and outreach demonstrated a strong interest in the Village Model and the founders joined the Village to Village Network, the national membership association of Villages, which provided resources and information useful during organizational and start up activities; and

WHEREAS, in April 2015, the founders established LOW-Living Independently in Our Community (LOWLINC), a 501(c)(3) nonprofit organization, incorporated in Virginia; and

WHEREAS, over the past 10 years, hundreds of Lake of the Woods residents have generously volunteered their time to provide services to older adults, participate in committees, serve on LOWLINC's board of directors, and support LOWLINC with financial donations; and

WHEREAS, LOWLINC has served the broader community through its annual drive-through vaccine clinic, health and wellness education Speaker Series, Encore Chorale, Care Partners discussion group, and van and minibus transportation; and

WHEREAS, LOWLINC has blossomed as a community organization with more than 300 older adults receiving direct volunteer-provided services since 2015, and thousands of community members benefiting from LOWLINC's programs and outreach.

WHEREAS, in 2024 LOWLINC volunteers completed 4,460 services, drove nearly 40,000 miles, and contributed more than 10,000 hours of volunteer service; and

WHEREAS, LOWLINC is celebrating 10 years of helping older adults remain and thrive in their home; and

NOW, THEREFORE, BE IT PROCLAIMED that the Orange County Board of Supervisors honors LOWLINC on its 10th Anniversary, highlighting a major milestone for LOWLINC in Lake of the Woods and Orange County.

RE: OLD BUSINESS

RE: ADOPTION OF THE TAX AND FEE SCHEDULE FOR FISCAL YEAR 2026

Glenda Paul, Deputy County Administrator, presented the Tax and Fee Schedule for Fiscal Year 2026 for the Board's consideration, noting that changes which were previously discussed and presented during the Board's budget deliberations have been included. Ms. Paul pointed out that changes to the Land Use Application and Late Filing Fees, as well as the Minor Erosion & Sediment Control (E&S) Plan Review fees for Single Family Attached and Detached Dwellings will be pending the outcome of the future public hearings to be held by the Board regarding these proposed fee adjustments.

On the motion of Mr. Nicol, seconded by Ms. Hale, which carried by a roll call vote of 5-0, the Board adopted the following Resolution Tax and Fee Schedule for Fiscal Year 2025, as presented.

RE: A RESOLUTION ADOPTING THE ORANGE COUNTY TAX AND FEE SCHEDULE FOR FISCAL YEAR 2026

WHEREAS, the County of Orange is authorized to assess and collect certain fees and taxes to the extent permitted by general law; and

WHEREAS, the County of Orange has determined it necessary to collect certain fees to fund the provision of certain governmental services; and

WHEREAS, such fees offset the expenses incurred by the County of Orange relating to such services; and

WHEREAS, such fees must stay current to effectively cover the related expenses; and

WHEREAS, the County of Orange annually reviews and amends a schedule related to such fees.

NOW, THEREFORE, BE IT RESOLVED by the Board of Supervisors for Orange County, that the attached Tax and Fee Schedule for Fiscal Year 2026 is hereby adopted.

Ayes: Johnson, Van Hoven, Marshall, Hale, Nicol. Nays: None. Absent: None.

RE: <u>ADOPTION OF THE ORDINANCE FOR TAX RATES FOR FISCAL YEAR 2026</u>

Glenda Paul, Deputy County Administrator, presented the proposed tax rates for the Board's consideration, noting that the rates have been amended as previously directed by the Board to include a Real Estate rate of $0.47 per $100 of assessed value and a Fire & EMS rate of $0.15 per $100 of assessed value, for a combined rate of $0.62 per $100 of assessed value.

On the motion of Mr. Van Hoven, seconded by Mr. Marshall, which carried by a roll call vote of 5-0, the Board adopted the following ordinance, as presented:

RE: ORDINANCE TO ESTABLISH TAX LEVIES IN SUPPORT OF THE COUNTY'S FISCAL YEAR BEGINNING JULY 1, 2025

WHEREAS, notice was advertised of proposed tax levies pursuant to §§15.2-1427, 58.1-3007, and 58.1-3604 of the Code of Virginia; and

WHEREAS, the Board of Supervisors conducted a duly-advertised Public Hearing on Tuesday, May 6, 2025, to receive public comment; and

NOW, THEREFORE, BE IT ORDAINED, on this 13th day of May, 2025, that the Orange County Board of Supervisors hereby establishes the tax levies for the County of Orange, Virginia, as follows, for the fiscal year beginning July 1, 2025:

REAL ESTATE, pursuant to §58.1-3000 VA Code Ann., including equalized public service corporation real estate as defined by §58.1-2605 VA Code Ann., including a manufactured home as defined by §36-85.3 VA Code Ann.: <u>$0.47 per $100.00 of assessed valuation</u> (subject to County land use tax ordinance and ordinance granting tax relief for the elderly and handicapped).

COUNTY-WIDE FIRE AND EMS DISTRICT, pursuant to §27.23.1 VA Code Ann.: <u>$0.15 per $100.00 of assessed valuation</u>.

MOBILE HOMES CLASSIFIED AS PERSONAL PROPERTY, pursuant to §36-85.3 VA Code Ann. and pursuant to §58.1-3506(A)(10) VA Code Ann.: $0.62 per $100.00 of assessed valuation.

TANGIBLE PERSONAL PROPERTY - AUTOMOBILES, TRUCKS, AND MOTORCYCLES, pursuant to §58.1-3000 VA Code Ann. and classified by §58.1-3506.48 VA Code Ann., including automobiles, trucks, and motorcycles: $3.60 per $100.00 of assessed valuation.

TANGIBLE PERSONAL PROPERTY - REGULAR, pursuant to §58.1-3000 VA Code Ann. and classified by §58.1-3500 through -3506.1 VA Code Ann., including but not limited to, other motor vehicles, but excluding automobiles, trucks, and motorcycles included in other categories, watercraft and boats, aircraft, forest harvesting machinery and farm machinery, and business tangible personal property: $3.75 per $100.00 of assessed valuation (subject to County ordinance granting exemption for pollution control equipment).

BUSINESS TANGIBLE PERSONAL PROPERTY, pursuant to §58.1-3506(A)(26) VA Code Ann., including furniture, equipment, trade fixtures, hand-powered tools, office machines, business mobile telephones, books, signs, and other tangible personal property used in business except for automobiles or trucks, which will be taxed as tangible personal property: $2.20 per $100.00 of assessed valuation.

PROGRAMMABLE COMPUTER EQUIPMENT AND PERIPHERALS USED IN A TRADE OR BUSINESS, pursuant to §58.1-3506(A)(27) VA Code Ann.: $2.20 per $100.00 of assessed valuation.

AIRCRAFT, pursuant to §58.1-3506(A)(2), (3), (4) and (5) VA Code Ann.: $0.50 per $100.00 of assessed valuation.

WATERCRAFT AND BOATS, pursuant to §58.1-3506(A)(1)(a), (1)(b), (12), (28), (29), (35) and (36) VA Code Ann.: $2.09 per $100.00 of assessed valuation.

PRIVATELY OWNED MOTOR HOMES USED FOR RECREATIONAL PURPOSES, pursuant to §58.1-3506(A)(30) VA Code Ann.: $2.62 per $100.00 of assessed valuation.

ALL OTHER RECREATIONAL VEHICLES, pursuant to §58.1-3506 (A)(18), §58.1-3506(B) VA Code Ann., including but not limited to, privately owned camping and travel trailers, and certain trailers used for the transportation of horses: $2.62 per $100.00 of assessed valuation.

FARM MACHINERY, pursuant to §58.1-3505(8) and (10) VA Code Ann.: $0.00 per $100.00 of assessed valuation.

MACHINERY AND TOOLS, pursuant to §58.1-3507 VA Code Ann.: $1.831 per $100.00 of assessed valuation.

COMPUTER EQUIPMENT & PERIPHERALS USED IN A DATA CENTER, pursuant to §58.1-3506(A)(43) VA Code Ann.: $1.25 per $100.00 of assessed valuation.

HEAVY CONSTRUCTION EQUIPMENT, pursuant to §58.1-3508.2 VA Code Ann.: $2.20 per $100.00 of assessed valuation.

FOREST HARVESTING MACHINERY, pursuant to §58.1-3508 VA Code Ann.: $0.00 per $100.00 of assessed valuation.

MERCHANTS' CAPITAL, pursuant to §58.1-3000 and §58.1-3509 *et seq.* VA Code Ann.: $0.40 per $100.00 of assessed valuation.

MOTOR VEHICLE LICENSE TAX, pursuant to §46.2-752 VA Code Ann. and §62-36 *et seq.* Orange County Code: $35.00 per year for cars and trucks, and $21.00 per year for motorcycles.

Ayes: Johnson, Van Hoven, Marshall, Hale, Nicol. Nays: None. Absent: None.

RE: ADOPTION AND APPROPRIATION OF THE OPERATING AND CAPITAL BUDGET FOR FISCAL YEAR 2026

On the motion of Mr. Nicol, seconded by Mr. Van Hoven, which carried by a roll call vote of 5-0, the Board adopted the following resolution, as presented:

RE: RESOLUTION TO ADOPT AND APPROPRIATE THE FISCAL YEAR 2026 OPERATING AND CAPITAL BUDGETS

WHEREAS, the Fiscal Year 2026 Budget has been duly prepared and presented to the Board of Supervisors; and

WHEREAS, various budget discussions have been conducted; and

WHEREAS, the Board of Supervisors conducted a duly-advertised Public Hearing on Tuesday, April 22, 2025, to receive public comment; and

WHEREAS, the Board of Supervisors has considered the services required and desired by the citizens of Orange County;

NOW, THEREFORE, BE IT RESOLVED, on this 13th day of May 2025, that the Orange County Board of Supervisors hereby approves and adopts the attached Fiscal Year 2026 Budget, as presented, and appropriates all funds as set forth in the Budget with the limitations and instructions included herein; and

BE IT FURTHER RESOLVED, as follows:

1. Estimates of revenues are approved in total and appropriations are hereby authorized at the functional level within the General Fund with exceptions as outlined in paragraph 4.

2. Estimates of revenues are approved in total and appropriations for remaining Governmental funds are approved in total for each fund, including the Law Library Fund, Opioid Abatement Fund, Virginia Public Assistance Fund, Fire and EMS Levy Fund, County Capital Projects Fund, Debt Service Fund, School Operating Fund, School Other Funds, and Insurance Internal Service Fund with exceptions as outlined in paragraph 4.

3. Estimates of revenues are approved in total and appropriations for Enterprise funds are approved in total for each fund, including the Airport Fund and the Landfill Fund with exceptions as outlined in paragraphs 4 and 6.

4. Exceptions to paragraphs 1 through 3 above include revenue estimates and appropriations dependent upon the receipt of federal and state grant proceeds, and charges for service. Appropriations to be funded by anticipated grant proceeds and charges for services will be appropriated only up to the amount of the actual grant proceeds or charges for services awarded and/or received.

5. Appropriations designated for the COVID-19 Response Fund and capital projects within the County and School Capital Projects Funds, Airport Fund, and Landfill Fund will not lapse at the end of the fiscal year, but shall remain appropriated until the

completion of the project or until the Board of Supervisors, by appropriate resolution, changes or eliminates the appropriation.

6. Enterprise funds, including the Airport Fund and the Landfill Fund, are authorized to operate as determined by activity levels, within constraints of actual revenues and available surplus, and budget modifications approved by the Board of Supervisors.

7. The Board of Supervisors will establish the Personal Property Tax Relief Act (PPTRA) percentage for the 2025 tax year in August, 2025, by separate resolution.

8. The County Administrator may increase appropriations for non-budgeted revenue for insurance recoveries for County vehicles and other property for which County funds have been expended to make repairs and for workers' compensation reimbursements, up to $30,000 per incident or claim.

9. The County Administrator may appropriate both revenue and expenditures from donations made to support County programs up to $500. Any remaining balance of a restricted donation at the fiscal year end will be re-appropriated into the subsequent fiscal year.

10. The County Administrator is charged with the responsibility for the quarterly reporting of revenues and expenditures compared to the adopted budget as amended, to the Board of Supervisors.

11. Where funding is included for the acquisition of certain projects and equipment by debt financing within the FY26-FY30 Adopted Capital Improvements Plan and in the FY26 Adopted Annual Budget, the Board of Supervisors hereby declares its official intent under Treasury Regulations Section 1.150-2 that it reasonably expects to reimburse its original expenditures for such acquisitions from the proceeds of the subsequent applicable debt obligation. It is expected that the expenditures will be paid from the County's General Fund and other available sources.

12. Adjustments to the classification and compensation program that were recommended by the County Administrator, and for which funding was approved as part of the budget development process, will be integrated into the appropriate position classification schedules for the fiscal year, and are hereby deemed approved by the Board of Supervisors in accordance with its adopted policy. A copy of the adjusted classification and position control schedules will be incorporated into the final budget document as an appendix.

13. Notwithstanding the limitations on positions set out in the position control schedule, the County Administrator is authorized to "over hire" public safety positions to reduce lag time between initial hiring and completion of training. When exercising this authority, the County Administrator should consider available resources, training schedules and anticipated vacancies.

ADOPTED FISCAL YEAR 2026 BUDGET

GENERAL FUND

Revenues:

Local Sources	$	66,923,084
Commonwealth		10,782,527

Federal Government		133,970
Transfers from Other Funds		129,963
General Fund Reserves		3,310,138
Total Revenues	**$**	**81,279,682**

Expenditures:

General Government Administration	$	7,690,363
Judicial Administration		3,227,645
Public Safety		12,286,999
Public Works		2,104,710
Health & Welfare		7,830,246
Education		43,600
Parks, Recreation & Culture		2,429,447
Community Development		2,278,060
Non-Departmental		446,630
Transfers to Other Funds		42,941,982
Total Expenditures	**$**	**81,279,682**

LAW LIBRARY FUND

Revenues:

Local Sources	$ 7,000
Total Revenues	**$ 7,000**
Expenditures	**$ 7,000**

OPIOID ABATEMENT FUND

Revenues:

Local Sources	$ 83,467
Commonwealth	$ 44,685
Total Revenues	**$ 128,152**
Expenditures	**$ 128,152**

VIRGINIA PUBLIC ASSISTANCE FUND

Revenues:

Commonwealth	$	1,544,814
Federal Government		2,746,335
Transfer from General Fund		2,047,767
Total Revenues	**$**	**6,338,916**
Expenditures	**$**	**6,338,916**

FIRE & EMS LEVY FUND

Revenues:

Local Sources	$	11,986,004
Commonwealth		213,387
Total Revenues	**$**	**12,199,391**
Fire & EMS Expenses	$	10,060,785
Transfers to Other Funds		2,138,606
Expenditures	**$**	**12,199,391**

COUNTY CAPITAL PROJECTS FUND

Revenues:

Transfer from General Fund	$	1,042,520.00
Transfer from Fire/EMS Fund		322,752
Financing Proceeds		900,000
Total Revenues	**$**	**2,265,272**

Capital Expenses	$ 2,265,272
Expenditures	**$ 2,265,272**

DEBT SERVICE FUND
Revenues:

Transfer from General Fund	$ 7,660,121
Transfer from Fire/EMS Fund	1,815,854
Total Revenues	**$ 9,475,975**
Expenditures	**$ 9,475,975**

AIRPORT FUND
Revenues:

Local Sources	$ 414,395
Transfer from General Fund	297,664
Federal Government	1,185,000
Total Revenues	**$ 1,897,059**
Expenses	**$ 1,897,059**

LANDFILL FUND
Revenues:

Local Sources	$ 923,063
Commonwealth	10,755
Transfer from General Fund	3,762,843
Financing Proceeds	2,708,705
Total Revenues	**$ 7,405,366**
Expenses	**$ 7,405,366**

ORANGE COUNTY PUBLIC SCHOOLS OPERATING FUND
Revenues:

Transfer from General Fund	$	24,711,195
Commonwealth		42,922,959
Federal		3,021,646
Other		274,124
Financing Proceeds		1,331,216
Total Revenues	**$**	**72,261,140**

Expenditures:

School Operating Fund	$	71,490,074
Transfers to Other Funds		771,066
Total Expenditures	**$**	**72,261,140**

ORANGE COUNTY PUBLIC SCHOOLS OTHER FUNDS

Revenues:

Transfer from General Fund	$	3,419,872
Transfers from School Operating Fund		771,066
Commonwealth		310,639
Federal		5,131,743
Other		108,000
Reserves		959,619
Total Revenues	**$**	**10,700,939**

Expenditures:

School Foods Fund	$	3,486,201
School Headstart Fund		1,807,861
School Adult Education Fund		465,939
School Textbook Fund		1,521,066
School Debt Service Fund		2,291,206
School Capital Project Fund		1,128,666

Total Expenditures	**$**	**10,700,939**

Insurance Internal Service Fund

Revenues:		
Contributions from Other Funds		12,771,960
Total Revenues	**$**	**12,771,960**
Expenditures:		
Health Claims and Administrative Expenses	$	12,633,311
Transfer to Other Funds		$ 138,649
Total Expenditures	**$**	**12,771,960**
Grand Total Expenditures	**$**	**216,730,852**
Less Transfers		(58,623,614)
Total Consolidated Budget	**$**	**158,107,238**

Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

RE: NEW BUSINESS

RE: REQUEST FOR SPEED STUDY ON RT. 670

In response to safety concerns, by consensus, the Board requested that the Virginia Department of Transportation (VDOT) conduct a speed study on Route 670 and subsequently present their findings and recommendations to the Board, and authorized the County Administrator to sign and submit a letter of request to VDOT.

RE: MATTERS FOR DISCUSSION OR CONSIDERATION

RE: RESOLUTION IN SUPPORT OF APPLICATION TO THE VDOT REVENUE SHARING PROGRAM FOR PORTER RD. AND ROUTE 20 INTERSECTION IMPROVEMENTS

Josh Frederick, Planning & Zoning Services Manager, was recognized and briefed the Board on a potential Revenue Sharing project to construct a left turn lane on Route 20 onto Porter Rd. (Route 625), which would also include a turn lane on Route 625 for vehicles making a left onto Route 20. Porter Rd. provides access to County facilities and assets, including the Orange County landfill, animal shelter, and Parks and Recreation offices, as well as numerous residences. Mr. Frederick explained that this project would eliminate the dangerous queuing that occurs on Route 20 for vehicles making a left onto Route 20 from Route 625. He further advised the Board that this intersection has a notable crash history which this project is expected to mitigate in the future while improving the efficiency of this transportation artery. Mr. Frederick noted this project was originally identified as a priority improvement and recommended in Phase II of the 2007 Route 20 Study approved by the Board earlier that year. It was noted that this would be Orange County's first Revenue Sharing project for a road improvement. The project has also been approved as a future project in the FY25 CIP, which is a necessary prerequisite for the VDOT Revenue Sharing application. The Board is asked to consider a resolution of funding commitment ahead of the application deadline. Pre-applications are due by May 30, 2025 and final applications are due by September 15, 2025.

After discussion, by consensus, the Board directed staff to reach out to VDOT to explore alternate traffic calming measures for this location.

RE: FINANCIAL POLICY GUIDELINES AMENDMENT

Glenda Paul, Deputy County Administrator, summarized the proposed updates and changes to the County's financial policies, the most significant update being a revision to the amount for the minimum annual investment in the combination of capital outlay and related debt service. The current policy established this minimum at an amount "no less than that included in the FY2014-2015 adopted budget". This amount is now less than our total debt service requirements for FY26. Staff recommends increasing this requirement and adding language to require an annual review to ensure the amount remains appropriately scaled for future years. Other recommended changes include an update to reflect the new annual real estate assessment cycle (Financial Operations Policy) and an update to the term "carry-forward", which we now call *budget reappropriations* (Reserve Policy).

On the motion of Mr. Nicol, seconded by Ms. Hale, which carried by a vote of 5-0, the Board adopted the amendments to the County's financial policies as presented.

RE: REQUEST TO CONSIDER COUNTY AS GUARANTOR FOR MADISON ROAD SUPPORTIVE HOUSING PROJECT TAX CREDITS

Theodore L. Voorhees, County Administrator, briefed the Board on this request for Orange County to consider serving as the project guarantor for the Madison Road Supportive Housing Project, noting that Staff requests Board feedback to determine if this approach warrants further explanation and development of formal agreements.

Sheryl Reinstrom, Executive Director, and Don Long, Legal Counsel, were present on behalf of Encompass Community Supports (formerly known as Rappahannock Rapidan Community Services), to support this request.

Ms. Hale disclosed for the record that she sits on the Board of Directors for Encompass Community Supports. While she is fully supportive of the project, she will be abstaining from the vote on this matter.

By consensus, the Board directed the County Administrator to proceed with drafting the necessary agreements to be brought before the Board for consideration in serving as the guarantor for the Madison Road Supporting Housing Project, as discussed.

RE: DEPARTMENT DIRECTOR / CONSTITUTIONAL OFFICER REPORTS

There were no Department Director or Constitutional Officer reports at this time.

RE: COUNTY ATTORNEY'S REPORT

The County Attorney had no report at this time.

RE: COUNTY ADMINISTRATOR'S REPORT

The County Administrator had nothing to report at this time.

RE: BOARD COMMENTS

Mr. Nicol thanked fellow Board members for their approval of the Proclamation recognizing LOWLINC's Tenth Anniversary.

Mr. Van Hoven extended birthday wishes to the County Administrator.

RE: INFORMATIONAL ITEMS

The Board received the following correspondence for its information:

- Social Services Quarterly Report;
- Finance Quarterly Report

RE: APPOINTMENTS TO BOARDS, COMMISSIONS, AND COMMITTEES
No appointments were made at this time.

RE: CALENDAR
The Board received copies of its updated calendar of meetings for the months of May 2025, June 2025, and July 2025.

By consensus, the Board directed Staff to proceed with scheduling and advertising the following public hearings:

- Public Hearing to consider proposed changes to the Land Use Application Fees and Land Use Application Late Filing Fees as found in §58-386 of the Orange County Code of Ordinances, to be held on June 24, 2025;

- Public Hearing to consider proposed changes to the E&S Plan Review Fee Schedule, to be held on June 24, 2025; and

- Public Hearing regarding rezoning request REZ-2025-00371 (Holladay & Bensko), to be held on June 24, 2025.

It was noted that the annual dinner meeting with the Health Center Commission will be held at Dogwood Village on June 10, 2025.

RE: PUBLIC HEARING #1: PROPOSED SECONDARY SIX-YEAR PLAN
Scott Thornton, VDOT Residency Administrator, summarized the proposed Secondary Six-Year Plan for FY2026 through FY2031.

At this time, Chairman Johnson called the Public Hearing to order to receive comments on the following:

PROPOSED SECONDARY SIX-YEAR PLAN
The Board of Supervisors, in accordance with §33.2-331 of the Code of Virginia, will conduct a joint public hearing with the Virginia Department of Transportation on the County's proposed Secondary Six-Year Plan (SSYP) for Fiscal Years 2026 through 2031, and on the Secondary System Construction Budget for Fiscal Year 2026. All projects in the SSYP that are eligible for Federal funds will be included in the Statewide Transportation Improvement Program (STIP), which documents how Virginia will obligate Federal transportation funds.

The following individual spoke during the Public Hearing:

- Beverly Jenkins (20511 Shore Drive, Orange) expressed a desire to have this road in Lake Orange Estates accepted into the rural rustic program.

  The Board directed Staff to review the Auxiliary List for Secondary Roads to see if this road has been placed on that list for future consideration.

There being no additional speakers, Chairman Johnson closed the Public Hearing. Written correspondence was acknowledged from the Piedmont Environmental Council.

On the motion of Ms. Hale, seconded by Mr. Marshall, which carried by a vote of 5-0, the Board adopted the following resolution, as presented:

RE: RESOLUTION TO ADOPT THE SIX-YEAR PLAN FOR SECONDARY ROADS FOR FISCAL YEARS 2026 THROUGH 2031 AND THE SECONDARY SYSTEM CONSTRUCTION BUDGET FOR FISCAL YEAR 2026

WHEREAS, Section 33.2-331 of the 1950 Code of Virginia, as amended, provides the opportunity for each county to work with the Virginia Department of Transportation in developing a Secondary Six-Year Road Plan; and

WHEREAS, this Board had previously agreed to assist in the preparation of this Plan, in accordance with the Virginia Department of Transportation policies and procedures, and participated in a Public Hearing on the proposed Plan (for Fiscal Years 2026 through 2031 as well as the Secondary System Construction Budget for Fiscal Year 2026) on May 13, 2025, after duly advertised so that all citizens of the County had the opportunity to participate in said hearing and to make comments and recommendations concerning the proposed Plan and Priority List; and

WHEREAS, Willie Gordon, Assistant Residency Administrator, Virginia Department of Transportation, appeared before the Board and recommended approval of the Six-Year Plan for Secondary Roads for Fiscal Years 2026 through 2031 and the Secondary System Construction Budget for Fiscal Year 2026;

NOW, THEREFORE, BE IT RESOLVED, on this 13th day of May, 2025, that since said Plan appears to be in the best interests of the Secondary Road System in Orange County and of the citizens residing on the Secondary System, said Secondary Six-Year Plan for Fiscal Years 2026 through 2031 and the Secondary System Construction Budget for Fiscal Year 2026 are hereby approved as presented at the Public Hearing and as attached.

RE: CLOSED MEETING

At 6:09 p.m., Ms. Wilson read the following motion authorizing Closed Meeting:

WHEREAS, the Orange County Board of Supervisors desired to discuss in Closed Meeting the following matters:

- Discussion or consideration of the investment of public funds, specifically related to infrastructure improvements, where competition or bargaining is involved, where, if made public initially, the financial interest of the governing body would be adversely affected, as permitted by Section 2.2-3711.A.6 of the Code of Virginia.

- Consultation with the County Attorney pertaining to actual or probable litigation, specifically where the County has been or is likely to be named a party, where such consultation in open meeting would adversely affect the negotiating or litigating posture of the public body, concerning the status of active or probable cases, as permitted by Section 2.2-3711.A.7 of the Code of Virginia.

- Consultation with the County Attorney regarding a legal matter requiring the provision of legal advice, specifically concerning a Planning and Zoning matter, as permitted by Section 2.2-3711.A.8 of the Code of Virginia.

WHEREAS, pursuant to §§2.2-3711 (A)(6), (A)(7), and (A)(8) of the Code of Virginia, such discussions may occur in Closed Meeting;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby authorized discussion of the aforestated matters in Closed Meeting.

On the motion of Mr. Nicol, seconded by Mr. Van Hoven, which carried by a vote of 5-0, the Board adopted the resolution authorizing Closed Meeting, as presented. Ayes: Johnson, Van Hoven, Marshall, Hale, Nicol. Nays: None. Absent: None.

RE: CERTIFICATION OF CLOSED MEETING

At 7:30 p.m., Ms. Smith read the following resolution certifying Closed Meeting:

WHEREAS, the Orange County Board of Supervisors has, this day, adjourned into Closed Meeting in accordance with a formal vote, and in accordance with the provisions of the Virginia Freedom of Information Act; and

WHEREAS, the Freedom of Information Act requires certification that such Closed Meeting was conducted in conformity with the law;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby certified that, to the best of each member's knowledge, i) only public business matters lawfully exempted from open meeting requirements under the Freedom of Information Act were discussed in the Closed Meeting to which this certification applied, and ii) only such public business matters as were identified in the motion by which the said Closed Meeting was convened were heard, discussed or considered by it.

Ayes: Johnson, Van Hoven, Marshall, Hale, Nicol. Nays: None. Absent: None.

RE: ADJOURN

On the motion of Mr. Nicol, which carried by a vote of 5-0, the Board adjourned the meeting at 7:31 p.m. Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

R. Mark Johnson, Chairman

Glenda B. Paul, County Administrator