

BOARD OF SUPERVISORS MINUTES

SEPTEMBER 23, 2025

At a Regular Meeting of the Orange County Board of Supervisors held on Tuesday, September 23, 2025, beginning at 5:00 p.m., in the Meeting Room of the Public Safety Building, 11282 Government Center Drive, Orange, Virginia. Present: R. Mark Johnson, Chairman; Eduward M. Van Hoven, Vice Chairman; Crystal D. Hale, Keith F. Marshall and J. Bryan Nicol. Absent: None. Also present: Glenda B. Paul, County Administrator; Amy Wilson, County Attorney; and LaToya M. Smith, Chief Deputy Clerk.

RE: ADOPTION OF AGENDA

On the motion of Mr. Nicol, seconded by Ms. Hale, which carried by a vote of 5-0, the Board adopted the agenda, as drafted. Ayes: Nicol, Johnson, Hale, Marshall, Van Hoven. Nays: None. Absent: None.

RE: CONSENT AGENDA

On the motion of Mr. Marshall, seconded by Mr. Van Hoven, which carried by a vote of 5-0, the Board adopted the Consent Agenda, as presented.

Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

RE: ADOPTION OF A PROCLAMATION HIGHLIGHTING DEMENTIA AWARENESS MONTH

As part of the Consent Agenda, the Board adopted the following proclamation as presented:

RE: A PROCLAMATION HIGHLIGHTING DEMENTIA AWARENESS MONTH IN ORANGE COUNTY, VIRGINIA AND IN RECOGNITION OF THE SERVICE OF A MULTI-AGENCY EFFORT IN ORANGE COUNTY

WHEREAS, dementia is a growing public health crisis that affects millions of individuals and their families, and raises awareness about the need for increased support, education, and resources;

WHEREAS, public health and well-being are helped by raising awareness about dementia, its symptoms and its impact on individuals, families and communities;

WHEREAS, the Orange County Board of Supervisors recognizes the importance of supporting individuals affected by dementia and their caregivers;

WHEREAS, the Orange County Board of Supervisors appreciates the significant efforts of multiple agencies and organizations for bringing dementia friendly services and training to individuals and businesses in Orange County;

WHEREAS, the following agencies and organizations work together in the spirit of cooperation and service to those impacted by dementia and play a vital role in supporting our Orange County community and citizens on dementia-related matters: Orange County Sheriff's Office-TRIAD, Orange County Social Services, Aging Together, LOWLINC, Rotary Club of Orange, Va., Orange County Chamber of Commerce, and the Towns of Orange and Gordonsville;

WHEREAS, the Orange County Board of Supervisors encourages all residents to participate in activities and initiatives that promote awareness and support for those impacted by dementia.

NOW, THEREFORE, BE IT PROCLAIMED that the Orange County Board of Supervisors hereby declares the month of September as Dementia Awareness Month in Orange County, Virginia.

RE: FY26 BUDGET AMENDMENTS (SUPPLEMENTALS AND TRANSFERS)

As part of the Consent Agenda, the Board approved the following budget amendments, as presented:

ACCOUNT NUMBER	ACCOUNT DESCRIPTION	PREVIOUS BUDGET	BUDGET CHANGE	AMENDED BUDGET
43120050 41200 P1284	Wages-Overtime	-	13,500.00	13,500.00
43120005 46105 P1261	Vehicle Supp.-Other	2,500.00	4,352.00	6,852.00
30046001 37050	DMV Grant (Select Enforcement)	-	(17,852.00)	(17,852.00)
30052001 39900	Appropriated Fund Balance	(4,043,622.00)	(4,790.00)	(4,048,412.00)
43120050 46800 P1281	BVP/DOJ Prog Expenses	-	4,790.00	4,790.00
43120006 46800	SHF Forfeited Asset Expenses	62,950.00	3,541.00	66,491.00
30052002 39900	Appropriated Fund Balance	(86,771.00)	(3,541.00)	(90,312.00)
30045004 35975	FA-DCJS For Sheriff	(169.00)	(72.00)	(241.00)
43120006 46800	SHF Forfeited Asset Expenses	62,950.00	72.00	63,022.00
30045004 35975	FA-DCJS For Sheriff	(169.00)	(591.00)	(760.00)
43120006 46800	SHF Forfeited Asset Expenses	62,950.00	591.00	63,541.00
30026501 32400	Orange Library-Lost Books	(139.00)	(86.00)	(225.00)
30026501 32475	Wilderness Library-Lost Books	(55.00)	(14.00)	(69.00)
30026501 32525	Gordonsville Library-Lost Book	(17.00)	(84.00)	(101.00)
30030004 32420	Donations-Orange Library	(230.00)	(165.00)	(395.00)
30026501 32425	Friends Of The Library Donatio	-	(954.00)	(954.00)
47310003 46466 P2216	Replacement Books - Refunds	292.00	86.00	378.00
47320003 46466 P2216	v Replacement Books - Refunds	1,042.00	14.00	1,056.00
47330003 46466 P2216	ceReplacement Books - Refunds	17.00	84.00	101.00
47320005 46800 P2246	Childrens Library Prog Exp.	5,153.00	300.00	5,453.00
47320005 46800 P2247	Teen Library Prog Exp.	2,402.00	400.00	2,802.00
47310003 46415 P2216	A/V Materials-Adult	9,810.00	165.00	9,975.00
47310002 46016 P2202	Digital Content for Public Use	91,237.00	254.00	91,491.00
49310006 47100	To General Fund	230.00	165.00	395.00
30051001 39312	Transfer From Capital Proj Fun	(230.00)	(165.00)	(395.00)

RE: FY25 SCHOOL BUDGET AMENDMENTS (SUPPLEMENTALS AND TRANSFERS)

As part of the Consent Agenda, the Board approved the following school budget amendments, as presented:

Food Service State – National State Lunch Program \$28,572

The Orange County School Board requests appropriation of these funds, which would increase the Food Service budget by \$28,572. These funds represent additional State and Federal grant revenue awarded to Orange County Public Schools.

RE: FY26 SCHOOL BUDGET AMENDMENTS (SUPPLEMENTALS AND TRANSFERS)

As part of the Consent Agenda, the Board approved the following school budget amendments, as presented:

Operating Federal Funds – Middle School Mathematics Acceleration Grant \$18,750

The Orange County School Board requests appropriation of these funds which would increase the Operating budget by \$18,750. These funds represent additional State and Federal grant revenue awarded to Orange County Public Schools.

RE: ADOPTION OF THE AUGUST 12, 2025 WORKSESSION MINUTES

As part of the Consent Agenda, the Board adopted the August 12, 2025 Worksession Meeting minutes, as presented.

RE: ADOPTION OF THE AUGUST 12, 2025 REGULAR MEETING MINUTES

As part of the Consent Agenda, the Board adopted the August 12, 2025 Regular Meeting minutes, as presented.

- RE: ADOPTION OF THE AUGUST 26, 2025 WORKSESSION MINUTES
As part of the Consent Agenda, the Board adopted the August 26, 2025 Worksession minutes, as presented.
- RE: ADOPTION OF THE AUGUST 26, 2025 REGULAR MEETING MINUTES
As part of the Consent Agenda, the Board adopted the August 26, 2025 Regular Meeting minutes, as presented.
- RE: ADOPTION OF THE SEPTEMBER 9, 2025 WORKSESSION MINUTES
As part of the Consent Agenda, the Board adopted the September 9, 2025 Worksession minutes, as presented.
- RE: ADOPTION OF THE SEPTEMBER 9, 2025 REGULAR MEETING MINUTES
As part of the Consent Agenda, the Board adopted the September 9, 2025 Regular Meeting minutes, as presented.
- RE: SPECIAL PRESENTATIONS AND APPEARANCES
- RE: PRESENTATION OF ACHIEVEMENT AWARDS FROM THE VIRGINIA ASSOCIATION OF COUNTIES (VACo)
Jeremy Bennett, Director of Intergovernmental Affairs for the Virginia Association of Counties, presented Orange County with two Achievement Awards. The Orange County Airport was recognized for its Friday Night Fly-In Movie Night. The Orange County Youth Council was recognized for its youth-driven "Smoke Makes You Broke" Campaign.
- RE: PRESENTATION OF A PROCLAMATION HIGHLIGHTING DEMENTIA AWARENESS MONTH
Supervisor Nicol read the proclamation aloud. He then recognized the following agencies for their contributions to serving those impacted by dementia within the Orange County community: Orange County Sheriff's Office-TRIAD, Orange County Social Services, Aging Together, LOWLINC, Rotary Club of Orange, VA, Orange County Chamber of Commerce, and the Towns of Orange and Gordonsville.
- RE: OLD BUSINESS
There was no Old Business to be discussed at this time.
- RE: NEW BUSINESS
There was no New Business to be discussed at this time.
- RE: MATTERS FOR DISCUSSION OR CONSIDERATION
- RE: SCHEDULING ZONING ORDINANCE WORKSESSION(S)
By consensus, the Board directed staff to schedule worksessions to be held on Monday, October 6, 2025 (1:00 to 5:00 p.m.) and Tuesday, October 14, 2025 (2:00 to 5:00 p.m.), to discuss the new zoning district classifications that have been recommended as part of the Orange County Zoning Ordinance Update project.
- RE: DEPARTMENT DIRECTOR / CONSTITUTIONAL OFFICER REPORTS
There were no Department Director or Constitutional Officer reports at this time.
- RE: COUNTY ATTORNEY'S REPORT
Ms. Wilson had nothing to report at this time.
- RE: COUNTY ADMINISTRATOR'S REPORT
Ms. Paul had nothing to report at this time.
- RE: BOARD COMMENT

Mr. Nicol thanked those students who were present for their efforts in helping Orange County win the VACo Achievement Award for the "Smoke Makes You Broke" Campaign.

Mr. Nicol also expressed appreciation to those who were present from the various organizations and agencies involved in serving those impacted by dementia-related matters.

Mr. Nicol commended all who contributed to the Airport's Friday Night Fly-In Movie Night for their creativity and efforts in helping Orange County win the VACo Achievement Award for that program.

Ms. Hale thanked Mr. Nicol for ensuring that a proclamation was put forth in recognition of Dementia Awareness Month.

Ms. Hale also expressed appreciation to all involved for their efforts, which led to Orange County receiving two Achievement Awards from the Virginia Association of Counties.

Ms. Hale then asked if a map of the zoning districts would be available for the Board's upcoming worksessions on the Zoning Ordinance.

Chairman Johnson clarified that defining the zoning district classifications does not change the map.

Chairman Johnson then commented on the ribbon cutting ceremony held at the Mountain Track Park, noting that the event was well attended.

Mr. Nicol thanked all involved for their efforts with regard to the Mountain Track Park project.

RE: INFORMATIONAL ITEMS

The Board received the following correspondence for its information:

- Library Semi-Annual Report
- Parks and Recreation Quarterly Report
- CSA Monthly Report

RE: APPOINTMENTS TO BOARDS, COMMISSIONS, AND COMMITTEES

No appointments were made at this time.

RE: CALENDAR

The Board received copies of its updated calendar of meetings for the months of September 2025, October 2025, and November 2025.

RE: CLOSED MEETING

At 5:38 p.m., Ms. Wilson read the following motion authorizing Closed Meeting:

WHEREAS, the Orange County Board of Supervisors desired to discuss in Closed Meeting the following matters:

- Discussion of the assignment, appointment, promotion, performance, demotion, salary, disciplining, or resignation of specific public officers, appointees, or employees of the public body concerning the County Attorney, Fire and EMS, and the Emergency Communications Center, as permitted by Section 2.2-3711.A.1 of the Code of Virginia.
- Discussion concerning a prospective business or industry or the expansion of an existing business or industry where no previous announcement has been made of the business' or industry's interest in locating or expanding its facilities in the community, as permitted by Section 2.2-3711.A.5 of the Code of Virginia.

- Consultation with the County Attorney pertaining to actual or probable litigation, specifically concerning Wilderness Crossing, where such consultation in open meeting would adversely affect the negotiating or litigating posture of the public body, as permitted by Section 2.2-3711.A.7 of the Code of Virginia.
- Consultation with the County Attorney regarding specific legal matters requiring the provision of legal advice by such counsel concerning financial impacts of a potential housing project and potential litigation risks for employment-related claims, as permitted by Section 2.2-3711.A.8 of the Code of Virginia.

WHEREAS, pursuant to §§2.2-3711 (A)(1), (A)(5), (A)(7), and (A)(8) of the Code of Virginia, such discussions may occur in Closed Meeting;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby authorized discussion of the aforestated matters in Closed Meeting.

On the motion of Ms. Hale, seconded by Mr. Nicol, which carried by a vote of 5-0, the Board adopted the resolution authorizing Closed Meeting, as presented.

Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

RE: CERTIFICATION OF CLOSED MEETING

At 7:27 p.m., Ms. Smith read the following resolution certifying Closed Meeting:

WHEREAS, the Orange County Board of Supervisors has, this day, adjourned into Closed Meeting in accordance with a formal vote, and in accordance with the provisions of the Virginia Freedom of Information Act; and

WHEREAS, the Freedom of Information Act requires certification that such Closed Meeting was conducted in conformity with the law;

NOW, THEREFORE, BE IT RESOLVED, that the Orange County Board of Supervisors hereby certified that, to the best of each member's knowledge, i) only public business matters lawfully exempted from open meeting requirements under the Freedom of Information Act were discussed in the Closed Meeting to which this certification applied, and ii) only such public business matters as were identified in the motion by which the said Closed Meeting was convened were heard, discussed or considered by it.

Ayes: Van Hoven, Hale, Nicol, Marshall, Johnson. Nays: None. Absent: None.

RE: ADJOURN

On the motion of Ms. Hale, seconded by Mr. Nicol, which carried by a vote of 5-0, the Board adjourned the meeting at 7:27 p.m. Ayes: Johnson, Van Hoven, Hale, Marshall, Nicol. Nays: None. Absent: None.

R. Mark Johnson, Chairman

Glenda B. Paul, County Administrator